Subpoena Number: 2023/S/0005

Sections 18(c), 26(1) and 26(3) of the Inquiries Act 1991

SUBPOENA TO PROVIDE A WRITTEN STATEMENT

To: Mr Marcus Boorman

Of: Australian Federal Police C/- Mr Calvin Gnech Gnech & Associates Level 8, 193 North Quay BRISBANE QLD 4000

I, WALTER SOFRONOFF KC, Chairperson of the Board of Inquiry established by the Inquiries (Board of Inquiry – Criminal Justice System) Appointment 2023 (NI2023-49)¹ dated 1 February 2023 require you to give a written statement to the Board of Inquiry pursuant to sections 18(c), 26(1)(b) and 26(3)(b) of the *Inquiries Act 1991* in regard to your knowledge of the matters set out in the Schedule annexed hereto.

YOU MUST COMPLY WITH THIS REQUIREMENT BY:

Giving a written statement signed and witnessed in accordance with section 7 of the *Oaths and Affirmations Act 1984* (ACT) to the Board of Inquiry on or before **5:00 pm AEDT on 17 March 2023**, by delivering it to Nara House, 3 Constitution Avenue, Canberra City ACT 2601.

A copy of the written statement must also be provided electronically by email at BOI.Notices@inquiry.act.gov.au with the subject line "Requirement for Written Statement".

If you believe that you have a reasonable excuse for not complying with this notice, you will need to satisfy me of this by the above date.

Failure to comply with this notice without lawful excuse is a Contempt of Board and you may be dealt with accordingly.

Date: 10 March 2023



Walter Sofronoff KC **Chairperson** Board of Inquiry

¹ The terms of reference of the Board of Inquiry, contained in NI2023-49 dated 1 February 2023 are set out as **Annexure A** to this subpoena.

Subpoena 2023/S/0005

Schedule of Questions for Statement

Marcus Boorman

Current Employment

- 1. What is your current rank?
- 2. What is your current position within the Australian Federal Police (AFP)/ACT Policing?
- 3. Outline the job description for your current position. If you have a formal job description, **attach** a copy.
- 4. Attach a current CV.

Tertiary Qualifications

- 5. What are your tertiary qualifications?
- 6. Where and when did you obtain your tertiary qualifications?

Courses and/or Diplomas

- 7. What courses and/or diplomas and/or designations have you completed/obtained?
- 8. Where and when did you complete the courses and/or diplomas?

Employment Chronology

- 9. Outline any previous policing experience you had before joining the AFP/ACT Policing.
- 10. When did you first join the AFP?
- 11. When did you start recruitment training with the AFP/ACT Policing? Include details about what the training involved and the organisation/department that provided the training.
- 12. When and where were you first posted/stationed?

- 13. To what position were you first posted/stationed?
- 14. When did you first join the Criminal Investigations team?
- 15. Outline the various positions you held within the AFP, the dates you held the various positions, and the description of the role/job/work performed by you in the various positions. Include your rank at the relevant times. Outline the section and unit in which the position sat and the general description of the purpose of the relevant section and unit.
- 16. Outline your appointment to Crime Manager, Major Crime ACT Policing. Include details of the job description. **Attach** a formal job description if one exists.
- 17. Approximately, how many sexual assault investigations in the Australian Capital Territory (ACT) have you conducted in your experience?

Training and Education

- 18. Outline the training and education you have received related to conducting sexual assault investigations. Include information about the dates you underwent the training, what the training and education involved and who provided the training. **Attach** a copy of your training record and the relevant training documentation/course material.
- 19. Describe the correlation between the training and education you have received related to conducting sexual assault investigations and how investigations are conducted in practice.
- 20. Outline your observations and/or opinions of the experience and training levels of the Sexual Assault and Child Abuse Team (SACAT) team members.
- 21. What training and experience did a member of the SACAT team require as at 1 February 2021. Has that changed? If so, when and what was changed? **Attach** a copy of the relevant training documentation/course material.

Organisational Structure

22. Outline the AFP/ACT Policing structure/chain of command for SACAT as at February

- 2021. Include information about who occupied those positions at that time (including what rank and position that person holds) and the function you performed within that structure.
- 23. **Attach** an organisational structure/chart for the AFP as at February 2021. Identify in the organisational structure/chart each person in the SACAT, their rank, and the position they occupy.
- 24. Outline the current structure/chain of command for the Criminal Investigations Team. Include information about when the structure changed, why it changed and the function you perform within that structure.
- 25. **Attach** a current organisational structure/chart for the AFP Criminal Investigations Team. Identify in the organisational structure/chart each person in the Criminal Investigations Team, their rank, and the position they occupy.

Duties and Responsibilities

- 26. Explain your understanding of what a police officer's duties and responsibilities are in conducting a sexual assault investigation. Include references to relevant agreements, policies, procedures, guidelines and/or governance where appropriate. **Attach** a copy of any referenced agreement, policy, procedure, guideline and/or governance.
- 27. Outline your duties and responsibilities as Crime Manager in conducting a sexual assault investigation. Include information about who you directly report to and who directly reports to you. **Attach** a copy of any relevant agreements, policies and/or guidelines.

Triage Process for Sexual Assault Complaints

- 28. Outline how sexual assault complaints are triaged through the AFP/ACT Policing. Distinguish between how both new and historical complaints are dealt with.
- 29. Identify who, within the Criminal Investigations Team, would typically respond to a sexual assault complaint. Provide details about what initial steps are taken by the relevant

AFP officer and the services offered to the complainant after making a complaint.

Investigating Sexual Assault Complaints

- 30. Outline the typical process of conducting a sexual assault investigation from the perspective of your position. Include information about when the Office of the Director of Public Prosecutions (ODPP)/Director of Public Prosecutions, Mr Shane Drumgold SC (DPP) would be consulted, what communication would be had with relevant parties and what evidence would need to be obtained.
- 31. Explain the adjudication process for compiling briefs of evidence for the ODPP. Provide details as to why the adjudication process is conducted. **Attach** a copy of the relevant documents, guidelines, policies, procedures and/or governance material.
- 32. Outline the methods of communication the AFP utilise to speak with sexual assault complainants. In particular, explain how frequently a complainant is required to be communicated with during the conduct of an investigation and the modes of communication available for a complainant to communicate directly with the AFP when required. **Attach** a copy of the relevant documents, guidelines, policies, procedures and/or governance material.
- 33. Describe the AFP/ACT Policing's "victim-centric" approach to liaising with sexual assault complaints. Provide examples where appropriate.
- 34. Explain your understanding of the threshold to charge a person with a sexual offence. Provide examples of what is required and what may affect the threshold, including your understanding of corroboration and whether it is required before charging a person with a sexual offence.
- 35. State whether or not you believe any underlying cultural views exist within the AFP with respect to conducting sexual assault investigations. Specifically, whether or not sexual assault complainants are treated differently to other victim/survivors of crime.
- 36. Outline the process for discontinuing an investigation at the request of a complainant. If the process has changed, outline both processes. Include information as to why the

process changed.

37. State whether or not you believe any underlying cultural views exist within the AFP with respect to conducting sexual assault investigations *after* it has been reinstated by a complainant. Specifically, whether or not the sexual assault complainant, in such instances, is treated differently to other victim/survivors of crime and whether or not the conduct of the investigation is therefore affected in any way.

Challenges, Issues and/or Pressures

- 38. Explain any issues, challenges and/or pressures you perceive to exist *within* the AFP/ACT Policing that hinder the conduct of sexual assault investigations. Provide examples where possible.
- 39. Explain any issues, challenges and/or pressures you perceive to exist *external* to the AFP/ACT Policing that hinder the conduct of sexual assault investigations. Provide examples where possible.

Report of the Sexual Assault Prevention and Response Steering Committee

- 40. State whether or not you have read the Sexual Assault Prevention and Response Steering Committee's report titled "Listen. Take Action to Prevent, Believe and Heal" published in December 2021 (the Steering Committee's Report).
- 41. Explain the steps taken by the AFP/ACT Policing in response to the Steering Committee's Report in relation to:
 - (a) cross-agency cooperation and communication with the Victims of Crime Commissioner for the ACT (the Victims of Crime Commissioner), Canberra Rape Crisis Centre and other relevant agencies;
 - (b) implementing training for police officers in relation to conducting sexual assault investigations; and
 - (c) dealing with sexual assault complainants generally.

- 42. Outline whether you have observed a cultural shift within the ODPP in the prosecution of sexual assault offences since the release of the Steering Committee's Report. Provide details of the extent of any cultural shift and the reasons for your views.
- 43. Outline whether you have observed a cultural shift within the AFP/ACT Policing in their investigation and charging of sexual assault offences since the release of the Steering Committee's Report. Provide details of the extent of any cultural shift and the reasons for your views.

Director of Public Prosecutions (DPP)/Office of the Director of Public Prosecutions (ODPP)

- 44. Describe, from your perspective, the professional relationship between the ODPP and AFP/ACT Policing prior to the investigation of the allegations of Ms Brittany Higgins concerning Mr Bruce Lehrmann (**the Investigation**). Include details about whether the relationship was positive or whether you held any concerns about the relationship and the nature of those concerns.
- 45. As at 2021, did the ODPP and AFP/ACT Policing hold regular meetings in relation to sexual offence matters? If so, outline your involvement (if any) in those meetings. Include details about the general nature of those meetings, including who was required to attend, the purpose, how often the meeting occurred, whether any file notes are kept and by whom, and the extent of your involvement (if any).
- 46. Detail your professional relationship with the DPP prior to the commencement of the Investigation. Include details about whether the relationship was positive or whether you held any concerns about the relationship and the nature of those concerns. Provide examples where appropriate.
- 47. Describe your professional relationship, generally, and the extent of your prior dealings with and/or knowledge (if any) of the ODPP Prosecutors involved in the Investigation prior to the commencement of the investigation, including but not limited to:
 - (a) Ms Skye Jerome;
 - (b) Mr Mitchell Greig;

- (c) Ms Sarah Pitney;
- (d) Ms Erin Priestly; and
- (e) Mr Andrew Chatterton.

Include details about your professional views (if any) about those prosecutors and the basis of those views, whether the relationship was positive or whether you held any concerns about the relationship and the nature of those concerns. Provide examples where appropriate.

48. Outline how often you have met with the DPP/ODPP in a formal way to discuss the conduct of an investigation concerning sexual assault.

Victims of Crime Commissioner

- 49. Outline your professional dealings (if any) with the Victims of Crime Commissioner prior to the matter of *R v Lehrmann*.
- 50. Describe, based on your experience as of 31 March 2021, the role performed by the Victims of Crime Commissioner (or her staff) exercising statutory functions under the *Victims of Crime Act 1994* (ACT) in relation to a victim of a sexual offence. Provide examples and details where appropriate.
- 51. Prior to *R v Lehrmann* had you conducted any sexual offence investigations where the Victims of Crime Commissioner (or her staff) had supported a complainant at court or acted as an intermediary between the police and the complainant or between the ODPP and the complainant? If so, provide an estimate of the number of investigations and a brief description of the nature of those investigations.

The Investigation

52. When did you first become involved in the Investigation? Include information about who informed you of the Investigation, what you were informed of and whether you had any awareness of the complaint prior to this. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. To the extent communications were verbal

outline the parties to the communications and the effect of the words spoken (the usual particulars).

- 53. Outline the steps you took, as Crimes Manager, in initiating the Investigation. Provide information of who you assigned the Investigation to and why. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. To the extent communications were verbal, provide the usual particulars.
- 54. Outline the information/evidence the AFP/ACT Policing had at the time Ms Higgins reinstated her allegations concerning Mr Lehrmann that you were aware of.
- 55. Outline what information/evidence would need to be obtained to progress the Investigation. State whether the AFP/ACT Policing obtained the information/evidence required and the (approximate) dates the information/evidence was obtained.
- 56. Outline the period of time you were not at work for personal reasons.

Interactions with AFP/ACT Policing officers

- 57. In chronological order, outline your interactions with AFP officers related to the Investigation up until Mr Lehrmann was summonsed on 6 August 2022. Include information about:
 - (a) the person who initiated/arranged the interaction;
 - (b) the purpose of the interaction;
 - (c) where the interaction took place;
 - (d) the people in attendance;
 - (e) the material (if any) you were provided in relation to the interaction, including whether you reviewed the material prior to or after the interaction;
 - (f) the nature of the interaction; and
 - (g) your impressions of the interaction.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

58. Outline any documents, reports and/or briefings you provided to other AFP/ACT Policing officers in relation to the Investigation, including to Commander Michael Chew and/or the Sensitive Investigations Oversight Board. Include information about the processes governing the provision of such documents, who (if anyone) requested its preparation, whether you received a response, and your impressions of the response received (if any). **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

The following must be included:

- (a) the minute prepared by you on 4 June 2021 to the DCPO-R titled "Op Covina Direction/Decision Alleged Sexual Assault Australian Parliament House 23 March 2019" (the DCPO-R Minute).
- 59. State whether you were involved in any discussions with AFP/ACT Policing officers and/or the DPP/ODPP in relation to claims of legal professional privilege over the documents produced by the AFP/ACT Policing in relation to the Investigation (including but not limited to the DCPO-R Minute and Executive Briefing prepared by Detective Superintendent Scott Moller dated 7 June 2021). If so, include information about:
 - (a) the person who initiated/arranged the interaction;
 - (b) the purpose of the interaction;
 - (c) where the interaction took place;
 - (d) the people in attendance;
 - (e) the material (if any) you were provided in relation to the interaction, including whether you reviewed the material prior to or after the interaction;
 - (f) the nature of the interaction; and
 - (g) your impressions of the interaction.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

60. Are you aware of any interaction between Detective Superintendent Moller and AFP Commissioner Reece Kershaw in relation to the Investigation? If so, provide details of what you are aware of.

Interactions with the DPP/ODPP prior to the Trial in the Matter of R v Lehrmann

- 61. Outline the typical level of involvement you have, as Crime Manager, with the DPP in an investigation/matter concerning sexual assault.
- 62. In chronological order, outline your interactions with the DPP/ODPP in relation to the Investigation. Include information about:
 - (a) who initiated/arranged the interaction;
 - (b) the purpose of the interaction;
 - (c) where the interaction took place;
 - (d) the people in attendance;
 - (e) any evidence/material you were provided in relation to the interaction, including when you reviewed the evidence/material;
 - (f) the nature of the interaction in relation to:
 - i. the progress of the Investigation, including the evidence obtained and yet to be obtained;
 - ii. decision-making in relation to charging Mr Lehrmann;
 - iii. your views in relation to the prospects of the matter and the reasons for your views (in particular, in relation to the threshold to charge); and
 - iv. your views in relation to the conduct of the Investigation to date, including the reasons for your views;
 - (g) whether any of the following was discussed:
 - i. conducting an interview with Mr Lehrmann;
 - ii. CCTV footage of Ms Higgins and Mr Lehrmann entering the Australian Parliament House;
 - iii. obtaining an expert evaluation of intoxication;
 - iv. the credibility of Ms Higgins and/or Mr Lehrmann;
 - v. concerns in relation to Ms Higgins and/or Mr Lehrmann's mental health;
 - vi. encouraging Ms Higgins not to engage with media during the Investigation;
 - (h) your impressions of the interaction; and
 - (i) whether you were involved in any discussions with other AFP/ACT Policing

officers, the DPP/ODPP staff, legal representatives for Mr Lehrmann, legal representatives for Ms Higgins and/or the Victims of Crime Commissioner following the interactions. If so, provide the usual particulars of this discussion and your impressions of these discussions.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

The following dates must be included:

- (i) 31 March 2021; and
- (k) 1 June 2021.
- 63. Outline any issues and concerns you had regarding the DPP's conduct during the Investigation. Did you express these issues and concerns with anyone? Provide information about who you disclosed your concerns to and the reasons or circumstances which gave rise to your concerns. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.
- 64. State whether you observed a breakdown of the relationship with the DPP/ODP and the AFP/ACT Policing during the Investigation. If so, provide details to the extent of the breakdown of the relationship and the effect this had on the Investigation and subsequent prosecution. Provide examples where appropriate.
- 65. Outline your impression of the treatment by the ODPP/DPP in relation to the Investigation towards you and other AFP/ACT Policing officers involved in the Investigation. Provide details of your impressions and examples where appropriate.

Advice provided by the DPP

66. State whether you have sought advice from the DPP in relation to a sexual assault investigation prior to the Investigation/matter of *R v Lehrmann*. If so, provide details of

what information, documents and evidence were provided to the DPP on those occasions.

- 67. Outline your involvement (if any) in compiling the preliminary brief of evidence to the DPP that was served on the DPP on or about 21 June 2021 and who else, if anyone else, was involved in its creation. Include information as to why certain information/evidence, if any, was omitted from the brief of evidence (including but not limited to CCTV footage). **Attach** a copy of the relevant index to the brief of evidence.
- 68. State whether or not you have read the advice provided by the DPP to Detective Superintendent Moller on 28 June 2021 (**the DPP Advice**). Include information about the date you read the advice and your impression of the advice (including the reasons for your impressions). **Attach** a copy of the DPP Advice.
- 69. State whether, in your opinion, at the time the DPP provided his advice you believed the Investigation was completed/sufficient to warrant a decision to commence criminal proceedings against Mr Lehrmann. Provide reasons for your views.
- 70. State whether there was a suggestion by you or any other AFP/ACT Policing officer to obtain independent legal advice in relation to the Investigation. If so, provide details as to who made the suggestion to whom and what decision was made (if any).

Interactions with the legal representatives for Mr Lehrmann

- 71. In chronological order, outline your interactions with the legal representatives for Mr Lehrmann during the Investigation. Include information about:
 - (a) the purpose of the interaction;
 - (b) where the interaction took place;
 - (c) the people in attendance;
 - (d) any evidence/material you were provided in relation to the interaction, including when you reviewed the evidence/material;
 - (e) the nature of the interaction in relation to:
 - i. the progress of the Investigation, including the evidence obtained and yet to be obtained:
 - ii. decision-making in relation to laying charges against Mr Lehrmann;
 - iii. your views in relation to the prospects of the matter and the reasons for your

- views (in particular, in relation to threshold to charge); and
- iv. your views in relation to the conduct of the Investigation to date, including the reasons for your views;
- (f) whether you had any discussions with Mr John Korn before Mr Lehrmann was charged and/or soon after he was charged including but not limited to the disclosure of the brief of evidence, the provision of confidential counselling records, concerns you had regarding Ms Higgins's creditability, Ms Higgins' Cellebrite records and/or suggesting Mr Korn issue a subpoena for AFP/ACT Policing records;
- (g) your impressions of the interaction; and
- (h) whether you were involved in any discussions with other AFP/ACT Policing officers, the DPP/ODPP staff, legal representatives for Mr Lehrmann, legal representatives for Ms Higgins and/or the Victims of Crime Commissioner following the interactions. If so, provide the usual particulars of this discussion and your impressions of these discussions.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

The following date must be included:

- (i) 19 April 2021.
- 72. State whether your level of involvement with the legal representatives for Mr Lehrmann was unusual compared to other sexual assault investigations you have conducted. Provide reasons for your views.
- 73. Outline your involvement (if any) in the provision of the brief of evidence provided to the legal representatives for Mr Lehrmann on or around 6 August 2021.

Interactions with Ms Higgins and/or her legal representatives during the Investigation

- 74. In chronological order, outline your interactions with Ms Higgins in relation to the Investigation up until the trial in the matter of *R v Lehrmann*. Include information about:
 - (a) who initiated/arranged the interaction;
 - (b) the purpose of the interaction;

- (c) where the interaction took place;
- (d) the people in attendance;
- (e) any evidence/material you were provided in relation to the interaction, including when you reviewed the evidence/material;
- (f) the nature of the interaction in relation to:
 - i. the progress of the Investigation, including the evidence obtained and yet to be obtained;
 - ii. your views in relation to the prospects of the matter and the reasons for your views (in particular, in relation to threshold to charge); and
 - iii. your views you held in relation to the conduct of the Investigation to date, including the reasons for your views;
- (g) Evidence-in-Chief Interviews (including when and why a second Evidence-in-Chief Interview was conducted with Ms Higgins);
- (h) whether Ms Higgins was encouraged to not engage with media during the Investigation;
- (i) your impressions of the interaction; and
- (j) whether you were involved in any discussions with other AFP/ACT Policing officers, the DPP/ODPP staff, legal representatives for Mr Lehrmann, legal representatives for Ms Higgins and/or the Victims of Crime Commissioner following the interactions. If so, provide the usual particulars of this discussion and your impressions of these discussions.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

- 75. Describe your impressions of Ms Higgins' co-operation during the Investigation. Did Ms Higgins' level of cooperation affect the conduct of the Investigation? If so, provide information on how the Investigation was affected and include examples where possible.
- 76. Outline your views in relation to Ms Higgins' engagement with the AFP/ACT Policing during the Investigation. Provide details as to whether you believe Ms Higgins' involvement with the media affected the conduct of the Investigation in any way and

- whether you expressed your views to anyone (including to Ms Higgins).
- 77. State whether you became aware of any issues related to Ms Higgins' mental health. If so, provide details as to the information within your knowledge and outline any steps you took in relation to that information, including, but not limited to any discussions you had at that time with the DPP/ODPP and/or other AFP/ACT Policing officers regarding Ms Higgins' mental health. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes and diary notes. In the event discussions occurred verbally, provide the usual particulars.

Interactions with the Victims of Crime Commissioner during the Investigation

- 78. State when you were informed that communication with Ms Higgins must be directed through the Victims of Crime Commissioner. Include details about who informed you and what you were informed of. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.
- 79. To the extent not covered above, in chronological order, outline your interactions with the Victims of Crime Commissioner during the Investigation. Include information about:
 - (a) who initiated/arranged the interaction;
 - (b) the purpose of the interaction;
 - (c) where the interaction took place;
 - (d) the people in attendance;
 - (e) any evidence/material you were provided in relation to the interaction, including when you reviewed the evidence/material;
 - (f) the nature of the interaction in relation to:
 - i. the progress of the Investigation, including the evidence obtained and yet to be obtained;
 - ii. decision-making in relation to laying charges against Mr Lehrmann; and
 - iii. your views in relation to the prospects of the matter and the reasons for your views (in particular, in relation to threshold to charge); and
 - iv. your views in relation to the conduct of the Investigation to date, including

the reasons for your views;

- (g) whether the Victims of Crime Commissioner stated words to the effect of "Ms Higgins is the face of the movement";
- (h) whether Ms Higgins was encouraged to not engage with media during the Investigation;
- (i) your impression of the interaction; and
- (j) whether you were involved in any discussions with other AFP/ACT Policing officers, the DPP/ODPP staff, legal representatives for Mr Lehrmann, legal representatives for Ms Higgins and/or the Victims of Crime Commissioner following the interactions. If so, provide the usual particulars of this discussion and your impressions of these discussions.

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

- 80. State whether there were any practicality issues in communicating with Ms Higgins through the Victims of Crime Commissioner during the Investigation. If so, provide details as to the effect the Victims of Crime Commissioner acting as an intermediary had on the conduct of the Investigation. Provide examples where applicable.
- 81. Outline how the Victims of Crime Commissioner became a witness in the Investigation. Provide details as to when this occurred, who was involved in the decision to name the Victims of Crime Commissioner as a witness. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes and diary notes. In the event discussions occurred verbally, provide the usual particulars.

Interactions with other persons in relation to the Investigation

- 82. List the approximate number of witnesses you engaged with in the Investigation.
- 83. In chronological order, outline your interactions with any other persons in relation to the Investigation, including persons from the Australian Parliament. Include information about:
 - (a) who initiated/arranged the interaction;

- (b) the purpose of the interaction;
- (c) where the interaction took place;
- (d) the people in attendance;
- (e) any evidence/material you were provided in relation to the interaction, including when you reviewed the evidence/material;
- (f) the nature of the interaction in relation to:
 - i. the Investigation and the evidence obtained and yet to be obtained;
 - ii. decision-making in relation to laying charges against Mr Lehrmann; and
 - iii. your views in relation to the prospects of the matter and the reasons for your views (in particular, in relation to threshold to charge); and
 - iv. your views in relation to the conduct of the Investigation to date, including the reasons for your views;
- (g) your impressions of the interaction; and
- (h) whether you were involved in any discussions with other AFP/ACT Policing officers, the DPP/ODPP staff, legal representatives for Mr Lehrmann, legal representatives for Ms Higgins and/or the Victims of Crime Commissioner following the interactions. If so, provide the usual particulars of this discussion and your impressions of these discussions.

Decision to Charge

- 84. State whether, once all the evidence in the Investigation was obtained, you believed there was sufficient evidence to proceed to charging Mr Lehrmann. Provide details of the date you formed this view, the reasons for your views and include examples drawing on the evidence available where possible.
- 85. Were you asked to sign the Summons for Mr Lehrmann? If so, by whom.
- 86. State whether, at the time of charging Mr Lehrmann, you perceived there to be any pressure to do so. If so, provide details as to where/whom the pressure came from.
- 87. Once Mr Lehrmann was charged, outline your views and the attitude of the AFP/ACT Policing officers involved in the Investigation towards the Prosecution. Provide details

on the basis for your views and examples where applicable.

Trial in the Matter of R v Lehrmann

Interactions with DPP/ODPP during the trial in the matter of R v Lehrmann

- 88. Outline your interactions with the DPP/ODPP during the trial in the matter of *R v Lehrmann*. Include details about who was involved in those communications, the purpose of the communications, what was discussed, and your impressions of any communications including but not limited to:
 - (a) whether any tasks were requested by the DPP/ODPP. If so, provide details including who made the request, to whom the request was made to, what the task involved and the approximate date the request was made;
 - (b) any communications in relation to enquiries regarding Ms Higgins' appointments with a Medical Centre;
 - (c) in their dealings with the DPP in relation to his duty to decide whether to continue and to discontinue criminal proceedings against Mr Lehrmann; and
 - (d) whether any interactions with the DPP/ODPP during the trial was unusual and the basis of your views. Provide examples where appropriate

Attach a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

Interactions with the legal representatives for Mr Lehrmann

- 89. Explain your understanding of whether police officers can speak with legal representatives for a defendant and the appropriateness or otherwise of disclosing weaknesses in a prosecution case to the legal representatives of the defendant.
- 90. Outline your interactions (if any) with the legal representatives for Mr Lehrmann during the trial of the matter of *R v Lehrmann*. Include details about who was involved in those communications, the purpose of the communications, what was discussed, and your impressions of any communications. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes

and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

Interactions with Ms Higgins, her legal representatives and/or the Victims of Crime Commissioner during the trial

91. Outline your interactions (if any) with Ms Higgins, her legal representatives and/or the Victims of Crime Commissioner during the trial of the matter of *R v Lehrmann*. Include details about who was involved in those communications, the purpose of the communications, what was discussed, and your impressions of any communications. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

Interactions with any other persons

- 92. State whether during the trial of the matter of *R v Lehrmann* you sat in a row of seats next to the partner of witness Senator Linda Reynolds. Include details about your reasons for sitting next to Senator Reynolds' partner during the trial.
- 93. Outline your interactions (if any) with any other persons during the trial of the matter of *R v Lehrmann*. Include details about who was involved in those communications, the purpose of the communications, what was discussed, and your impressions of any communications. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

Media

- 94. State whether you believe the level of media involvement in the matter of *R v Lehrmann* affected the conduct of the Investigation of Ms Higgins' complaint. If so, include details about the basis for your views and provide examples where possible.
- 95. Outline your involvement (if any) in communication between the ODPP and the AFP/ACT Policing in relation to the preparation of implementation of the AFP media

plan in relation to the Investigation, including but not limited to the AFP media plan distributed on 5 August 2021. Include details about whether you perceived the AFP's media plan to be adequate and provide reasons and examples where appropriate. **Attach** a copy of relevant communications including but not limited to correspondence, emails, text messages, file notes, diary notes and calendar invitations/appointments. In the event discussions occurred verbally, provide the usual particulars.

96. To the extent not addressed above, outline the communications (if any) you have received and/or had with the media in relation to the matter of *R v Lehrmann*. **Attach** a copy of any relevant communications including but not limited to correspondence, emails, text messages, social media messages, calendar invitations, calendar appointments, file notes and diary notes. In the event discussions occurred verbally, provide the usual particulars.

Board of Inquiry

- 97. State whether you have spoken to any AFP/ACT Policing staff or any other persons (excluding your legal representatives) in relation to your provision of evidence to the Board of Inquiry under s 26(1)(b) of the *Inquiries Act 1991*. **Attach** a copy of any relevant communications including but not limited to correspondence, emails, text messages, social media messages, file notes and diary notes. In the event discussions occurred verbally, provide the usual particulars.
- 98. Outline any other matters you wish to raise with respect to the Terms of Reference of the Board of Inquiry.

Notes

Informal service

1. Even if this notice has not been served personally on you, you must, nevertheless, comply with its requirements, if you have actual knowledge of the notice and its requirements.

Where the addressee is a corporation or agency

2. If this notice is addressed to a corporation or agency, the corporation or agency must comply with the notice by its appropriate person or proper officer.

Objections

3. If you object to a document or thing produced in response to this notice being inspected by a party to the proceeding or anyone else, you must tell the Board of Inquiry about your objection and the grounds of your objection either orally on the return date for this notice or in writing before or after the return date.

Production of copy instead of original

- 5. If the notice requires you to produce a document, you may produce a copy of the document unless the subpoena specifically requires you to produce the original.
- 6. The copy of the document may be—
 - (a) a photocopy; or
 - (b) in PDF format; or
 - (c) in any other electronic form that the issuing party has indicated will be acceptable.

Contempt of Board of Inquiry

- 7. A person commits an offence if the person does something in the face, or within the hearing, of a board that would be contempt of court if the board were a court of record (see *Inquiries Act 1991*, s 36 (**Contempt of Board**)).
- 8. Failure to comply with a subpoena without lawful excuse is a Contempt of Board and may be dealt with accordingly.
- 9. Failure to comply with a subpoena may also be a criminal offence (see *Criminal Code*, s 719 (Failing to attend) and s 720 (Failing to produce document or other thing).

Protections

- 10. Where a person is required to produce a document (or other thing) or answer a question to the Board of Inquiry, that person is not able to rely on the common law privileges against self-incrimination and exposure to the imposition of a civil penalty to refuse to produce the document or other thing or answer the question (see *Inquiries Act 1991*, s 19 (Privileges against self-incrimination and exposure to civil penalty).
- 11. However, anything obtained because of the producing of the document or other thing, or the answering of the question, is not admissible in evidence against that person in a civil or criminal proceeding, except for an offence relating to the falsity or misleading nature of the document or other thing or answer, and for an offence against chapter 7 of the *Criminal Code* (see *Inquiries Act 1991*, s 19 (Privileges against self-incrimination and exposure to civil penalty).

ANNEXURE A Terms of Reference

- 1. The Board will inquire into:
 - (a) Whether any police officers failed to act in accordance with their duties or acted in breach of their duties:
 - i. in their conduct of the investigation of the allegations of Ms Brittany Higgins concerning Mr Bruce Lehrmann;
 - ii. in their dealings with the Director of Public Prosecutions in relation to his duty to decide whether to commence, to continue and to discontinue criminal proceedings against Mr Lehrmann in relation to those allegations;
 - iii. in their dealings with the legal representatives for Mr Lehrmann before, during or after the trial in the matter of *R v Lehrmann*;
 - iv. in their provision of information to any persons in relation to the matter of *R v Lehrmann*.
 - (b) If any police officers so acted, their reasons and motives for their actions.
 - (c) Whether the Director of Public Prosecutions failed to act in accordance with his duties or acted in breach of his duties in making his decisions to commence, to continue and to discontinue criminal proceedings against Mr Lehrmann.
 - (d) If the Director of Public Prosecutions so acted, his reasons and motives for his actions.
 - (e) The circumstances around, and decisions which led to the public release of the ACT Director of Public Prosecutions' letter to the Chief Police Officer of ACT Policing dated 1 November 2022.
 - (f) Whether the Victims of Crime Commissioner acted in accordance with the relevant statutory framework in terms of support provided to the complainant in the matter of *R v Lehrmann*.
 - (g) Any matter reasonably incidental to any of the above matters.
- 2. The Board will report to the Chief Minister by 30 June 2023.